



**STATE OF ALABAMA**  
ALABAMA PUBLIC SERVICE COMMISSION  
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CYNTHIA LEE ALMOND, PRESIDENT  
JEREMY H. ODEN, COMMISSIONER, PLACE 1  
CHRIS V. BEEKER, III, COMMISSIONER, PLACE 2

JOHN A. GARNER, EXECUTIVE DIRECTOR

**Alabama Power Company,**  
Petitioner

**Petition:** For evaluation and approval  
of the SR Stockton I and II Solar  
Projects.

**Docket No. 32382**

**ORDER**

**BY THE COMMISSION:**

**I. Introduction**

On November 12, 2025, Alabama Power Company (“Alabama Power” or the “Company”) proposed the Stockton Solar Projects (“Projects”) for evaluation and approval pursuant to the requirements of the certificate of convenience and necessity previously granted by the order of the Alabama Public Service Commission (“the Commission”) dated September 16, 2015 (“Certificate”), and as amended August 11, 2021 and June 14, 2023. *See* Commission Orders, Docket No. 32382, Aug. 11, 2021 and June 14, 2023. As discussed below, the Projects involve two energy purchase agreements: one between Alabama Power and SR STOCKTON I, LLC; and one between Alabama Power and SR STOCKTON II, LLC. Under these purchase agreements, Alabama Power would receive the energy output from two new solar photovoltaic electric generating facilities to be built in Baldwin County, Alabama, along with all associated environmental attributes. Each project includes a corresponding project confirmation under the Master Contract for Renewable Subscription Program between Alabama Power and Dotier, LLC, whereby Dotier will purchase renewable energy certificates as set forth in each Participation Contract. Together the Projects are expected to yield positive economic benefits to all customers through avoided energy and

capacity savings, along with the customer-specific contributions under the Participation Contracts. In its submittal to the Commission Staff, Alabama Power supplied detailed information regarding the Projects to facilitate the evaluation of their merit and eligibility under the Certificate. The Company also provided the same information to the Office of the Attorney General for subsequent review and discussion. Upon completion of its review and evaluation, the Commission Staff reports that the Projects satisfy the governing requirements of the Certificate previously authorized in this docket. Accordingly, the Projects are hereby approved.

## **II. Background**

On June 25, 2015, Alabama Power filed a petition with the Commission, pursuant to *Alabama Code § 37-4-28*, seeking a certificate of convenience and necessity for the construction or acquisition of renewable energy and environmentally specialized generating resources and the acquisition of rights and the assumption of payment obligations under power purchase arrangements pertaining to renewable energy and environmentally specialized generating resources, together with all transmission facilities, fuel supply and transportation arrangements, appliances, appurtenances, equipment, acquisition and commitments necessary for or incident thereto. In accordance with statutory requirements, a public hearing was held on August 12, 2015, concerning the Company's petition. Participants in the hearing included representatives of the Commission Staff, the Office of the Attorney General and Alabama Power Company, as well as Alabama Industrial Energy Consumers, Southern Environmental Law Center ("SELC") on behalf of Alabama Environmental Council, Gulf States Renewable Energy Industries Association ("GSREIA"), JobKeeper Alliance and Southern Alliance for Clean Energy. The only witness in the proceeding was sponsored by Alabama Power.

Each party cross-examined the witness sponsored by Alabama Power and posed a variety of questions concerning the Company's petition. Following the hearing, SELC and GSREIA filed post-hearing briefs for the Commission's consideration, to which Alabama Power filed a response. Neither of

the parties articulated express opposition to the petition and both were generally supportive of it.

The record compiled during the course of the hearing reflected that the Certificate sought by Alabama Power would authorize the Company, subject to specific qualifying criteria, to secure up to 500 MW of renewable or environmentally specialized generating capacity, whether through the construction, acquisition, or the entry into a power purchase arrangement relating to such facilities, or a combination thereof, with no single project to exceed 80 MW (alternating current, or "AC"). Each project would be expected to result in a positive economic benefit for all customers, taking into account the expected cost of the project as compared to Alabama Power's projected avoided cost, plus the other positive benefits that may accrue to customers through load growth, load retention, environmental compliance and/or customer specific contributions. To the extent the Company did not secure resources up to the authorized 500 MW amount within a period of 6 years from the date the Certificate was granted, the unused authority would expire and the Company would be required to petition the Commission for a certificate of authority for additional resources.

The testimony of record further reflected that customer interest in renewable energy, coming from both the governmental and private sectors, was the primary driver behind the authority requested by Alabama Power. In particular, the record demonstrated that the Company's federal government customers such as the military are under mandates to shift a certain level of their energy consumption to renewable energy. Similarly, many large companies have renewable mandates or goals, with some seeking to source 100 percent of their energy needs from renewable resources. In addition to addressing the renewable energy goals of such governmental and private sector customers, the record demonstrated that renewable energy projects subsequently approved under the requested authority may provide a secondary benefit in the form of environmental compliance solutions. Furthermore, the record showed that the Certificate would greatly enhance the ability of Alabama Power to react quickly and efficiently to changing federal policies, customer needs and evolving market conditions.

After full consideration of the record compiled in the hearing and all other relevant information, the Commission adopted the Staff's recommendation of approval with modifications. The Commission issued the Certificate on September 16, 2015, authorizing Alabama Power to secure up to 500 MW of renewable or environmentally specialized generating capacity, within a period of 6 years from the date of the Certificate, subject to the terms and conditions set forth below:

1. In order to qualify for inclusion under the Certificate granted herein, each individual project must:
  - a. Be renewable or environmentally specialized generating capacity,
  - b. Be no greater than 80 MW (AC) in size, and
  - c. Be expected to result in a positive economic benefit for all customers over the term of the project, taking into account the expected cost of the project as compared to Alabama Power's projected avoided cost, plus other positive benefits that may accrue to customers through load growth, load retention, environmental compliance and/or customer specific contributions.
  
2. Projects totaling no more than 160 MW can be submitted and approved under the 500 MW authority in any given calendar year. Alabama Power may, however, seek an exception to this limitation by way of a written request to the Commission. Such request would be deemed approved unless the Commission notifies the Company, no later than 45 days following the Company's submission of its written request, that such request is disapproved.
  
3. To the extent the Company does not secure resources up to the authorized 500 MW amount within a period of 6 years from the date of the Certificate, the unused authority expires and the Company must petition the Commission for a certificate of authority for additional resources.
  
4. Alabama Power must issue a generic request for proposal on a biennial basis, beginning in 2016, for projects submitted under the Certificate. Such request for proposal must be conducted in a

manner consistent with the guidelines set forth in Appendix 1 to the Certificate. It is not necessary, however, for every project submitted to arise from an RFP. Market information and project opportunities can be identified through other means, such as unsolicited offers. Such flexibility will preserve the Company's ability to act on available market information coming to it from sources other than an RFP.

5. With each project submitted for approval, Alabama Power must provide project details, supporting analysis and other information concurrently to the Commission Staff and the Office of the Attorney General, as a representative of the using and consuming public under Alabama Code § 37-1-16. Such submissions must comply with the Minimum Informational Requirements set forth in Appendix 2 to the Certificate. All such information must be submitted not less than 30 days prior to the Commission meeting at which the specific project(s) will be considered.

6. Each project submitted for approval shall be approved or disapproved by a majority vote of the Commission at a public meeting.

7. In accordance with the requirements of *Alabama Code § 37-4-29*, Alabama Power will be required to exercise the authority conferred for each project approved under the 500 MW block Certificate by taking initial action within one year from the date the project in question is approved; otherwise, the authority granted will become null and void. In situations involving the construction or acquisition of a new renewable environmentally specialized resource, initial action would include activities commensurate with the commencement of construction of a road, line, system or works for the Company, or action otherwise consistent with *Section 37-4-29* and previous direction by the Commission. In situations involving a PPA, initial action likewise would include activities indicative of an exercise of the certificate of authority (*e.g.*, actual performance under the PPA or the commencement of interconnection efforts related to the resource(s) specified in the PPA).

8. Each project submitted and approved under the Certificate shall be authorized for the specified term of each project. Given the unique nature of this authority and the specified approval criteria

for the projects submitted thereunder, the Commission requires that any request to extend a specific project beyond its original term shall be subject to the approval process set forth in this docket.

On July 16, 2021, Alabama Power filed a request with the Commission for a limited modification to the Certificate. Specifically, the Company sought to extend the term of the Certificate by 6 years to September 16, 2027. All other terms and conditions of the Certificate, such as project size, resource eligibility, and the amount of megawatt authority granted, would remain unchanged. By order entered August 11, 2021, the Commission granted the request, and extended the term of the Certificate an additional 6 years. The Commission also clarified that Alabama Power would continue to be required to issue generic RFPs, as described above, on a biennial basis; that is, for the years 2022, 2024 and 2026. In this regard, the 2024 Renewable RFP was issued by the Company on September 9, 2024.

On May 12, 2023, Alabama Power filed a request with the Commission for further modifications to the Certificate. The proposed changes included: (i) an increase to the maximum size of a project to 200 MW; (ii) an increase to the annual limit of proposed projects to 400 MW, subject to the continued ability of the Company to request a waiver of the limit should circumstances warrant; (iii) an increase in the authorized capacity under the Certificate to 2,400 MW; and (iv) the establishment of a new 6-year term for the Certificate. All other terms and conditions of the Certificate, such as issuance of biennial RFPs, would remain unchanged. By order entered June 14, 2023, the Commission granted the Company's proposal.

### **III. Discussion**

The Stockton Solar Projects comprise one 80 megawatt and one 180 megawatt (AC) solar photovoltaic electric generating facilities to be built in Baldwin County, Alabama. Alabama Power would receive the energy output from each facility, along with all associated environmental attributes, in accordance with the terms of a 25-year purchase agreement that has been entered into for each facility. The Projects will be constructed, operated and maintained by their respective owners (i.e., SR Stockton I,

LLC and SR Stockton II, LLC). Alabama Power bears cost responsibility for the interconnection facilities, while the referenced owners remain responsible for those electrical facilities leading up to the interconnection facilities for their respective Projects. The Projects are expected to have a combined initial operating output of approximately 413,211 megawatt hours, subject to gradual degradation over the life of the resource. If approved by the Commission, the Projects would be expected to commence commercial operation on or before December 31, 2028.

The primary impetus for the Projects is an interest by Alabama Power's customer Dotier (a corporate subsidiary of Meta Platforms, Inc., who is constructing a data center south of Montgomery) in renewable energy options, and its willingness to contribute towards the procurement of that renewable energy. In this regard, and as part of its proposal, the Company is also presenting for approval two Participation Contracts, under which Dotier will contribute financial support that will further enhance the Projects' expected yield of positive economic benefits to all of Alabama Power's customers. Specifically, Dotier has subscribed to the full output (i.e., 100 percent) of both Stockton I and Stockton II. In exchange for the contribution, Alabama Power will retire, on the behalf of Dotier, renewable energy certificates commensurate with Dotier's respective subscriptions.

As stated at the outset, Alabama Power has provided, along with its transmittal letter, detailed information relating to the Projects. All components of the minimum informational requirements established as part of the Commission's authorization of the Certificate were enclosed, including the Projects' economics, interconnection and delivery costs, information related to underlying forecasts (e.g., fuel, emissions, hydroelectric generation and scenario development), as well as the purchase agreements and corresponding Participation Contracts.

The Staff has engaged with Alabama Power to discuss the data supplied in connection with the proposed Projects. The Staff has issued numerous data requests and reviewed the Company's response to each. In general, the Staff's evaluation focused on three primary areas: 1) the terms and conditions of the

purchase agreements (e.g., energy payments, risk allocation and seller performance guarantees), which are identical in all material respects; 2) Alabama Power's projected avoided costs, particularly its natural gas and coal price forecasts and the future impact of current and pending environmental regulations on such forecasts; and 3) the direct net benefits derived under the Participation Contracts. Alabama Power's proposal for the Projects is based on numerous variables, which the Staff has reviewed and evaluated within the context of reasonableness. As part of its review, the Staff has evaluated many of the data inputs within selected ranges to determine how the projected outcome of the proposed Projects would be impacted based on reasonable changes in one or more inputs. Specifically, the Staff has evaluated several scenarios with differing views of important variables, including natural gas prices and carbon prices.

After full consideration of the information included with Alabama Power's November 12, 2025 submittal, together with the analysis described herein, the Staff is satisfied that the Projects meet the criteria specified in the Certificate, specifically, that each of the Projects is a renewable energy generating resource, that each does not exceed 200 MW in size, and that the Projects together are reasonably expected to result in positive benefits to customers over their 25-year terms. *See* Commission Order, Docket No. 32382 (Sept. 16, 2015), as amended, Commission Order, Docket No. 32382 (Aug. 11, 2021), as amended, Commission Order, Docket No. 32382 (June 14, 2023). Accordingly, the Staff recommends that the Projects be approved.

#### **IV. Findings and Conclusions**

After full consideration of the information included with Alabama Power's submittal of November 12, 2025, together with the Commission Staff's independent analysis, the Commission **FINDS** that the Projects satisfy the governing requirements of the Certificate, are in the public interest, and should be approved.

**IT IS, THEREFORE, ORDERED BY THE COMMISSION** that the Projects, including the purchase agreements with SR Stockton I, LLC and SR Stockton II, LLC, and the two Participation

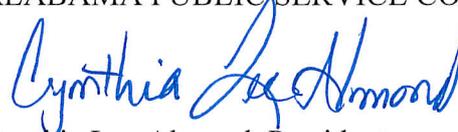
Contracts with Dotier, are hereby approved pursuant to the Certificate previously authorized in this docket, as discussed in the body of this Order and, subject to all the aforementioned findings.

**IT IS FURTHER ORDERED BY THE COMMISSION** that jurisdiction in this cause is hereby retained for any further order or orders that this Commission may find just and reasonable under the circumstances.

**IT IS FURTHER ORDERED BY THE COMMISSION** that this Order shall be effective as of the date hereof.

**DONE** at Montgomery, Alabama, this 2nd day of December, 2025.

ALABAMA PUBLIC SERVICE COMMISSION



Cynthia Lee Almond, President

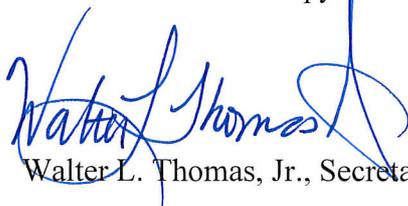


Jeremy H. Oden, Commissioner



Chris V. Beeker, III, Commissioner

ATTEST: A True Copy



Walter L. Thomas, Jr., Secretary